

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ISO-00 HA-05 OMB-01 TRSE-00 CIAE-00
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-----121274 220332Z /41

R 220225Z DEC 77

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 8828

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMEMBASSY GABORONE

AMEMBASSY LAGOS

AMEMBASSY PRETORIA

C O N F I D E N T I A L SECTION 1 OF 2 USUN 5769

E.O. 11652: GDS

TAGS: PORG, SF, WA

SUBJECT: NAMIBIA AND RHODESIA: POSSIBLE SECURITY COUNCIL MEETINGS
IN JANUARY

1. AT INVITATION OF AMBASSADOR HARRIMAN (NIGERIA) AMB. YOUNG AND AMB. MCHENRY HAD AN INFORMAL LUNCHEON MEETING WITH AMBS. HARRIMAN, CONIE (ZAMBIA) AND SALIM (TANZANIA) TO DISCUSS THE POSSIBLE JANUARY MEETINGS OF THE SECURITY COUNCIL. IT WAS CLEAR THAT THE MEETING WAS PLANNED TO ATTEMPT TO ORGANIZE A COORDINATED APPROACH IN THE SECURITY COUNCIL WITH REGARD TO ACTIONS ON SOUTH AFRICA FOR LACK OF MOMENTUM ON NAMIBIA AND RHODESIA. THE AGENDA HAT WAS PRESENTED OUTLINED OPTIONS ON NAMIBIA, RHODESIA AND SOUTH AFRICA. EMPHASIS WAS PLACED ON THE NEED FOR CLEAR STATEMENTS FROM THE U.S. GOVERNMENT AND THE BRITISH ON COMMITMENT TO THE UK/US PROPOSAL AND AN INTERNATIONALLY ACCEPTABLE SOLUTION IN NAMIBIA.

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2. AMB. SALEM STATED THAT IN CONVENING A SECURITY COUNCIL IN JANUARY THOUGHT SHOULD BE GIVEN TO WHETHER OR NOT IT WAS BEST THAT THE INITIATIVE CAME FROM THE AFRICANS OR THE WESTERN MEMBERS OF THE SECURITY COUNCIL. HE EXPRESSED THE VIEW THAT THE AFRICANS HAD EXHIBITED RESTRAINT EARLIER THIS YEAR IN NOT ASKING FOR A SPECIAL SESSION ON NAMIBIA BECAUSE CONSULTATIONS WERE BEING CONDUCTED BY THE

FIVE. SALEM STATED THAT THE EAST EUROPEAN COUNTRIES WOULD LIKE NOTHING BETTER THAN TO SEE DISPAIR AND LACK OF MOMENTUM ON NAMIBIA AND ZIMBABWE.

3. AMB. MCHENRY RESTATED THE U.S. GOVERNMENT COMMITMENT TO AN INTERNATIONALLY ACCEPTABLE SOLUTION IN NAMIBIA AND SPOKE OF THE CIRCULAR DISCUSSIONS WHEREBY AFRICANS WANTED SOME GIVE ON THE PART OF SOUTH AFRICA BEFORE PRESSURE COULD BE PUT ON SWAPO, WHILE OTHERS WANTED SOME GIVE ON THE PART OF SWAPO SO THAT PRESSURE COULD BE PUT ON SOUTH AFRICA. HE EXPRESSED CONFIDENCE THAT THE FIVE WOULD COME UP WITH A REASONABLE PROPOSAL, BUT EMPHASIZED THAT BOTH SWAPO AND SOUTH AFRICA WOULD HAVE TO BE MORE FLEXIBLE. FROM A TACTICAL POINT OF VIEW IT WOULD BE WISE FOR SAAPO TO SHOW SOME GIVE AND THUS PLACE THE PRESSURE ON SOUTH AFRICA, PARTICULARLY SINCE SOUTH AFRICA WAS WEEKING TO FINGER SWAPO AS THE INTRANSIGENT PARTY. AMB. MCHENRY CAUTIONED AGAINST PROCEEDING ON THE ASSUMPTION THAT THE NAMIBIA TALKS HAD FAILED. THE FIVE WERE REVIEWING THE SITUATION AND CONSIDERING THE ADVISABILITY OF PROXIMITY TALKS IN MID-JANUARY. AMB. HARRIMAN ENDORSED THE PROPOSED PROXIMITY TALKS AND SUGGESTED THAT IT WOULD BE IMPORTANT TO HAVE HIGH LEVEL REPRESENTATION FROM THE FRONTLINE STATES AND NIGERIA. AMB. SALIM RESPONDED THAT IT WAS DIFFICULT FOR SWAPO TO CONCEDE ON SOME POINTS WHEN THE SOUTH AFRICANS HAD CONCEDED NOTHING. HE ALSO ATTEMPTED TO EXPLAIN THE DIFFI-

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CULTIES THAT SAM NUJOMA FACED IN REPRESENTING A LIBERATION MOVEMENT WITH DIVERSE ELEMENTS.

4. AMB. YOUNG DISCUSSED THE LIMITED PRACTICAL EFFECTS OF OIL SANCTIONS AND THE DIFFICULTIES WITH ENFORCEMENT AGAINST OTHER OPTIONS OPEN TO THE SECURITY COUNCIL. SALIM STATED THAT WITH REGARD TO RHODESIA OR NAMIBIA OIL WAS OF IMPORTANT SYMBOLIC VALUE, AND THAT MEASURES LIKE THE SWEDISH RESOLUTION COULD ONLY BE USED AGAINST SOUTH AFRICA CONCERNING ITS INTERNAL SITUATION. SALIM SUGGESTED THAT THERE ARE AFRICANS THAT ARE OF THE VIEW THAT NOTHING IS GOING OF SIGNIFICANCE ON NAMIBIA OR RHODESIA. THE MEETING CONCLUDED BY AGREEING TO A FOLLOW-UP INFORMAL SESSION ON JANUARY 3, 1978.

5. THE FOLLOWING IS THE AGENDA THAT WAS PREPARED FOR THE MEETING BY AMB. HARRIMAN.

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 5769

QUOTE BRIEFS FOR WORKING LUNCH, 21/12/77

A. SECURITY COUNCIL 1978

NAMIBIA

1. TALKS BETWEEN WESTERN POWERS AND SOUTH AFRICA HAVE BROKEN DOWN. MAINLY OVER DEMILITARIZATION OF NAMIBIA.
 2. SOUTH AFRICA PROCEEDING WITH TURNHALLE. NOMINATION FOR CONSTITUENT ASSEMBLY CLOSES 31ST JAN. 1978
 3. FURTHER ACTION DEPENDS PARTLY ON COUNCIL FOR NAMIBIA AND SWAPO.
- (A) QUESTION OF SPECIAL SESSION OF GENERAL ASSEMBLY ON NAMIBIA.
- (B) PLENARY SESSION OF COUNCIL FOR NAMIBIA IN LUSAKA.
- (C) MEETING OF SECURITY COUNCIL.
- (E) OBJECTIVES OF THREE ABOVE OPTIONS.

RHODESIA

1. BREAKDOWN OF TALKS ON ANGLO-AMERICAN PROPOSALS.
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2. QUESTION OF PERM CHEND'S VISITS.
3. SMITH'S INTERNAL SETTLEMENT PLAN AND TALKS WITH SIT-HOLE AND MUZOREWA.
4. INTERIM REPORT OF SANCTIONS COMMITTEE ON RHODESIA

- (A) AFRICAN DRAFT RESOLUTION.
- (B) INDIAN DRAFT RESOLUTION.
- 5. PROSPECTS OF ACTION TO BE TAKEN IN SECURITY COUNCIL

SOUTH AFRICA

- 1. SECURITY COUNCIL COMMITTEE ON ARMS EMBARGO.
 - (A) PROCEDURAL QUESTIONS, PUBLIC OR CLOSED MEETING?
 - (B) QUESTION OF CHAIRMANSHIP.
 - (C) QUESTION OF PARTICIPATION OF NGO'S
- 2. KEEPING UP MOMENTUM ON QUESTION OF SOUTH AFRICA IN SECURITY COUNCIL.
 - (A) REINFORCEMENT OF ARMS EMBARGO.
 - (B) CESSATION OF NEW INVESTMENT.
 - (C) EXPANSION OF SANCTIONS.
 - (D) REVIEW OF ECONOMIC RELATIONS WITH SOUTH AFRICA.
 - (E) SUSPENSION OF SOUTH AFRICA. UNQUOTE
YOUNG

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